# TOWN OF GEORGIA, VERMONT

# AUDIT REPORT

**DECEMBER 31, 2017** 

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Response to Deficiencies in Internal Control

# Sullivan, Powers & Co., P.C.

CERTIFIED PUBLIC ACCOUNTANTS

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#### Independent Auditor's Report

Board of Selectmen Town of Georgia, Vermont 47 Town Common Road North St. Albans, Vermont 05478

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, each major fund and the aggregate remaining fund information of the Town of Georgia, Vermont as of and for the year ended December 31, 2017, and the related notes to the financial statements, which collectively comprise the Town of Georgia, Vermont's basic financial statements as listed in the Table of Contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the modified cash basis of accounting as described in Note I; this includes determining that the modified cash basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in "Government Auditing Standards," issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the Town's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Town's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

## **Opinions**

In our opinion, the financial statements referred to previously present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Town of Georgia, Vermont as of December 31, 2017, and the respective changes in financial position thereof for the year then ended in conformity with the modified cash basis of accounting, as described in Note I.

## **Correction of Errors**

As described in Note II.C. to the financial statements, certain errors were corrected by management during the current year. Our opinion is not modified with respect to this matter.

### **Basis of Accounting**

We draw attention to Note I of the financial statements, which describes the basis of accounting. The financial statements are prepared on the modified cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. Our opinions are not modified with respect to that matter.

### **Other Matters**

### **Other Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Town of Georgia, Vermont's basic financial statements. The budgetary comparison information for the General Fund presented on Schedule 1 and the combining fund financial statements are presented for purposes of additional analysis and are not a required part of the basic financial statements. These schedules have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

#### Other Reporting Required by "Government Auditing Standards"

In accordance with "Government Auditing Standards", we have also issued our report dated March 19, 2019 on our consideration of the Town of Georgia, Vermont's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with "Government Auditing Standards" in considering the Town of Georgia, Vermont's internal control over financial reporting and compliance.

March 19, 2019 Montpelier, Vermont VT Lic. #92-000180

Sullivan, Powers & Company

# TOWN OF GEORGIA, VERMONT STATEMENT OF NET POSITION - MODIFIED CASH BASIS DECEMBER 31, 2017

<u>ASSETS</u>	(	Governmental Activities
Cash Due from Employees	\$	1,388,007 1,056
Total Assets		1,389,063
LIABILITIES		
Due to School District Due to Others		143,850 25,475
Total Liabilities		169,325
DEFERRED INFLOWS OF RESOURCES		
Prepaid Property Taxes		12,196
Total Deferred Inflows of Resources		12,196
NET POSITION		
Restricted: Highways and Streets Impact Fee Eligible Expenses Other Unrestricted		296,004 143,740 39,948 727,850
Total Net Position	\$	1,207,542

The accompanying notes are an integral part of this financial statement.

#### TOWN OF GEORGIA, VERMONT STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS FOR THE YEAR ENDED DECEMBER 31, 2017

	Program Cash Receipts								-	Net (Disbursements)/ Receipts and Changes in Net Position
	-	Cash Disbursements	_	Charges for Services	-	Operating Grants and Contributions	_	Capital Grants and Contributions	-	Governmental Activities
Functions/Programs: Governmental Activities:										
Governmental Activities: General Government Public Safety Highways and Streets Culture and Recreation Debt Service	\$	891,954 296,687 799,033 149,751 158,706	\$	189,669 2,995 5,525 5,288 0	\$ _	21,684 400 146,506 3,845 0	\$	0 0 84,000 0 0	\$ _	(680,601) (293,292) (563,002) (140,618) (158,706)
Total Governmental Activities	\$	2,296,131	\$	203,477	\$_	172,435	\$_	84,000	-	(1,836,219)
General Receipts: Property Taxes Penalties and Interest on Delinquent Taxes General State Grants Unrestricted Investment Earnings Impact Fees Proceeds from Sale of Equipment Other									1,699,148 $33,417$ $47,027$ $194$ $61,831$ $1,000$ $4,409$	
		Total General Recei	pts						_	1,847,026
	Change	in Net Position								10,807
Net Position - January 1, 2017, As Restated									_	1,196,735
	Net Pos	ition - December 31	, 201	7					\$_	1,207,542

The accompanying notes are an integral part of this financial statement.

#### TOWN OF GEORGIA, VERMONT STATEMENT OF MODIFIED CASH BASIS ASSETS, LIABILITIES AND FUND BALANCES GOVERNMENTAL FUNDS DECEMBER 31, 2017

				Fire Department				Non-Majo			Total	
		General	F	Reappraisal		Reserve Impact Fees		mpact Fees	G	overnmental	Governmental	
		Fund		Fund		Fund		Fund		Funds		Funds
ASSETS												
Cash	\$	443,409	\$	190,035	\$	209,983	\$	143,740	\$	400,840	\$	1,388,007
Due from Employees		1,056		0		0		0		0		1,056
Due from Other Funds		0		0		0		0		27,153	_	27,153
Total Assets	\$	444,465	\$	190,035	\$	209,983	\$	143,740	\$	427,993	\$	1,416,216
LIABILITIES												
Due to Other Funds	\$	27,153	\$	0	\$	0	\$	0	\$	0	\$	27,153
Due to School District		143,850		0		0		0		0		143,850
Due to Others		25,475		0		0		0	_	0	_	25,475
Total Liabilities		196,478		0		0		0		0		196,478
											_	
DEFERRED INFLOWS OF RESOURCES	<u>5</u>											
Prepaid Property Taxes		12,196		0		0		0		0		12,196
					_		_				_	
Total Deferred Inflows of Resources		12,196		0		0		0	_	0	_	12,196
FUND BALANCES												
Restricted		5,400		0		0		143,740		330,552		479,692
Committed		0		0		209,983		0		70,288		280,271
Assigned		230,391		190,035		0		Ő		27,153		447,579
. Isonghou		200,071		170,000		<u> </u>				27,100	_	
Total Fund Balances		235,791		190,035		209,983	_	143,740		427,993	_	1,207,542
Total Liabilities, Deferred Inflows												
of Resources and Fund Balances	\$	444,465	\$	190.035	\$	209,983	\$	143,740	\$	427,993	\$	1,416,216
or resources and Fund Datances	Ψ	+++,+05	ф <u> </u>	170,033	φ	207,705	Ф <u></u>	145,740	<u>ه</u>	T21,793	÷=	1,710,210

#### TOWN OF GEORGIA, VERMONT STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS AND CHANGES IN MODIFIED CASH BASIS FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2017

	General Fund	Reappraisal Fund	Fire Department Reserve Fund	Impact Fees Fund	Non-Major Governmental Funds	Total Governmental Funds
Cash Receipts:						
Property Taxes	\$ 1,699,148	\$ 0	\$ 0	\$ 0	\$ 0	\$ 1,699,148
Penalties and Interest on Delinquent Taxes	33,417	0	0	0	0	33,417
Intergovernmental	302,362	0	0	0	0	302,362
Charges for Services	127,428	0	0	0	0	127,428
Permits, Licenses and Fees	72,949	0	0	61,831	0	134,780
Fines and Forfeits	3,100	0	0	0	0	3,100
Investment Income	86	27	24	10	47	194
Donations	1,100	0	0	0	0	1,100
Other	4,409	0	0	0	0	4,409
Total Cash Receipts	2,243,999	27	24	61,841	47	2,305,938
Cash Disbursements:						
General Government	743,678	0	0	0	0	743,678
Public Safety	278,994	0	0	0	0	278,994
Highways and Streets	511,721	0	0	0	0	511,721
Culture and Recreation	139,159	0	0	0	0	139,159
Capital Outlay:						
General Government	148,276	0	0	0	0	148,276
Public Safety	17,693	0	0	0	0	17,693
Highways and Streets	287,312	0	0	0	0	287,312
Culture and Recreation	10,592	0	0	0	0	10,592
Debt Service:	,					,
Principal	122,037	0	0	0	0	122,037
Interest	36,669	0	0	0	0	36,669
Total Cash Disbursements	2,296,131	0	0	0	0	2,296,131
Excess/(Deficiency) of Cash Receipts						
Over Cash Disbursements	(52,132)	27	24	61,841	47	9,807
Other Financing Sources/(Uses):						
Proceeds from Sale of Equipment	0	0	1,000	0	0	1,000
Transfers In	263,263	15,698	70,000	0	167,924	516,885
Transfers Out	(253,622)	0	0	(27,951)	(235,312)	(516,885)
Total Other Financing						
Sources/(Uses)	9,641	15,698	71,000	(27,951)	(67,388)	1,000
				<u>.</u>		
Net Change in Fund Balances	(42,491)	15,725	71,024	33,890	(67,341)	10,807
Fund Balances - January 1, 2017,	278.292	174.010	100.050	100.050	105.001	1 107 725
As Restated/Reclassified	278,282	174,310	138,959	109,850	495,334	1,196,735
Fund Balances - December 31, 2017	\$ 235,791	\$ 190,035	\$ 209,983	\$ 143,740	\$ 427,993	\$ 1,207,542

The Town of Georgia, Vermont (herein the "Town") operates under a Selectboard form of government and provides the following services: public safety, highways and streets, health and social services, culture and recreation, community/economic development, public improvements, planning and zoning, and general administrative services.

# I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

As discussed further in Note I.D., these financial statements are presented on the modified cash basis of accounting. This basis of accounting differs from accounting principles generally accepted in the United States of America (GAAP). Generally accepted accounting principles include all relevant Governmental Accounting Standards Board (GASB) pronouncements. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing accounting and financial reporting principles. The following is a summary of the more significant accounting policies employed in the preparation of these financial statements.

# A. The Financial Reporting Entity

This report includes all of the activity of the Town of Georgia, Vermont. The financial reporting entity consists of the primary government; organizations for which the primary government is financially accountable; and other organizations for which the nature and significance of their relationship with the primary government are such that their exclusion would cause the reporting entity's financial statements to be misleading or incomplete. Component units are legally separate organizations for which the elected officials of the primary government are financially accountable. The primary government is financially accountable if it appoints a voting majority of the organization's governing body and it is able to impose its will on that organization or there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on the primary government. The primary government is financially accountable if an organization is fiscally dependent on and there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on the primary government regardless of whether the organization has a separately elected governing board; a governing board appointed by a higher level of government; or a jointly appointed board. Based on these criteria, there are no other entities that should be combined with the financial statements of the Town.

# **B.** Basis of Presentation

The accounts of the Town are organized and operated on the basis of fund accounting. A fund is an independent fiscal and accounting entity with a separate set of self-balancing accounts which comprise its assets, deferred outflows of resources, liabilities, deferred inflows of resources, fund equity, receipts, and disbursements. Government resources are allocated to and accounted for in individual funds based upon the purposes for which they are spent and the means by which spending activities are controlled.

The basic financial statements of the Town include both government-wide statements and fund financial statements. The focus of the government-wide statements is on reporting the operating results and financial position of the Town as a whole. The focus of the fund financial statements is on reporting on the operating results and financial position of the most significant funds of the Town.

Government-wide Statements: The statement of net position and the statement of activities display information about the primary government, the Town. These statements include the financial activities of the overall government. Eliminations have been made to minimize the double counting of activities between funds. Governmental activities generally are financed through property taxes, intergovernmental receipts, and other nonexchange transactions.

The statement of activities presents a comparison between direct disbursements and program receipts for each function of the Town's governmental activities. Direct disbursements are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular program or function. Program receipts include (a) charges paid by the recipients of goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Receipts that are not classified as program receipts, including all property taxes, are presented as general receipts.

Under the terms of grant agreements, the Town funds certain programs by a combination of specific cost-reimbursement grants and general revenues. Thus, when program expenses are incurred, there are both restricted and unrestricted net position available to finance the program. It is the Town's policy to first apply cost-reimbursement grant resources to such programs, followed by general revenues.

Fund Financial Statements: The fund financial statements provide information about the Town's funds. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column. All remaining funds are aggregated and reported as nonmajor funds.

The Town reports on the following major governmental funds:

- General Fund This is the Town's main operating fund. It accounts for all financial resources of the Town except those accounted for in another fund.
- Reappraisal Fund This fund accounts for the reappraisal activity of the Town.
- Fire Department Reserve Fund This fund accounts for the funds that will be used for Fire Department capital expenditures as the Town determines appropriate.
- Impact Fees Fund This fund accounts for the impact fees on land development that will be used for capital improvements as the Town determines appropriate.

### C. Measurement Focus

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. Government-wide financial statements are reported using the economic resources measurement focus within the limitations of the modified cash basis of accounting. Equity (i.e., modified cash basis net position) is segregated into restricted and unrestricted net position. Operating statements present increases (i.e., receipts) and decreases (i.e., disbursements) in modified cash basis net position.

Governmental fund financial statements are reported using the current financial resources measurement focus within the limitations of the modified cash basis of accounting. Their reported fund balances (modified cash basis fund balances) are considered a measure of available spendable resources and are segregated into nonspendable; restricted; committed; assigned and unassigned amounts. Operating statements of these funds present increases (i.e., receipts and other financing sources) and decreases (i.e., disbursements and other financing uses) in modified cash basis fund balances.

## **D.** Basis of Accounting

Basis of accounting refers to when revenue and expenditures are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurement made, regardless of the measurement focus applied.

The Town's policy is to prepare its financial statements generally on the basis of cash receipts and disbursements; consequently, certain revenue and related assets are recognized when received rather than when earned and certain expenditures and related liabilities are recognized when paid rather than when the obligation is incurred. The exceptions to this are that the Town records investments at cost and amounts due from employees for prepaid payroll withholdings as assets, amounts due to the School District for education taxes and amounts due to others for resources held for reclamation work under a surety agreement with local businesses as liabilities and prepaid property taxes as deferred inflows of resources.

General capital asset acquisitions are reported as expenditures. Proceeds of general long-term debt are reported as other financing sources.

# E. Assets, Liabilities, Deferred Outflows/Inflows of Resources and Equity

### 1. Cash

Cash balances of Town funds are deposited with and invested by the Town Treasurer. The Town considers all short-term investments of ninety (90) days or less to be cash equivalents.

### 2. Investments

The Town invests in investments as allowed by State Statute. Investments are reported at cost.

### **3. Fund Equity**

Fund equity is classified based upon any restrictions that have been placed on those balances or any tentative plans management may have made for those balances. Restrictions of net position in government-wide financial statements represent amounts that cannot be appropriated or are legally restricted for a specific purpose by a grant, contract, or other binding agreement. Fund balances in governmental fund financial statements are classified as nonspendable (not in spendable form or legally required to remain intact); restricted (constraints on the use of resources are either externally imposed by creditors, grantors, or donors, or imposed by law through enabling legislation); committed (constraints on the use of resources are imposed by formal action of the voters); assigned (reflecting the Selectboard's intended use of the resources); and unassigned.

# 4. Interfund Receivables/Payables

Activity between funds that are representative of lending/borrowing arrangements that are outstanding at the end of the fiscal year are referred to as "advances to/from other funds". All other outstanding balances between funds are reported as "due from/to other funds".

### **5. Deferred Outflows/Inflows of Resources**

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statements element, "deferred outflows of resources" represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditures) until then. The Town did not have any items that qualified for reporting in this category.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, "deferred inflows of resources" represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. These amounts are deferred and recognized as an inflow of resources in the future periods to which the inflows are related or when the amounts become available.

# II. STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

### A. Budgetary Information

Budgets are approved at the annual Town Meeting in March. Any budget changes require voter approval. There were no budget changes during the year. The budget presented herein is for the Town's "General Fund" only and does not include the Administrative Reserve Fund, the Planning Reserve Fund and the Conservation Commission Fund activities that are included with the General Fund, as they do not qualify to be reported as separate special revenue funds.

### **B. Budgeted Deficits**

The Town elected to budget cash disbursements in excess of cash receipts by \$150,000 in the General Fund in order to utilize a portion of the prior year's surpluses. This is reflected as a current year's budgeted deficiency of cash receipts over cash disbursements on Schedule 1.

### C. Restatement/Reclassification of Net Position/Fund Balance

The beginning net position of the Governmental Activities was restated as a result of an overstatement of the amount due to the School District. The effect of this correction on the Governmental Activities Statement of Net Position – Modified Cash Basis is to decrease the amount due to the School District by \$139,017 and increase net position by \$139,017. In addition, there were \$5,000 of restricted donations that were treated as a liability in prior years. The net position of the Governmental Activities has been restated from \$1,052,718 to \$1,196,735. The effect on the 2016 Statement of Activities – Modified Cash Basis is not known.

The beginning fund balance of the General Fund was restated as a result of an overstatement of the amount due to the School District. The effect of this correction on the General Fund Statement of Modified Cash Basis Assets, Liabilities and Fund Balance is to decrease the amount due to the School District by \$139,017 and increase fund balance by \$139,017. In addition, the Town combined the Administrative Reserve Fund, the Planning Reserve Fund and the Conservation Fund with the General Fund as they do not qualify to be reported as separate Special Revenue Funds which resulted in a \$29,067 increase in the General Fund fund balance. Furthermore, there were \$5,000 of restricted donations that were treated as a liability in prior years. The fund balance of the General Fund has been restated/reclassified from \$105,198 to \$278,282. The effect on the General Fund 2016 Statement of Cash Receipts, Cash Disbursements and Changes in Modified Cash Basis Fund Balance is not known.

### **III. DETAILED NOTES ON ALL FUNDS**

#### A. Cash

Cash as of December 31, 2017 consist of the following:

Cash:

Deposits with Financial Institutions	\$1,387,407
Cash on Hand	600
Total Cash	\$1,388,007

#### **Custodial Credit Risk**

Custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, a government will not be able to recover its deposits or will not be able to recover collateral securities that are in the possession of an outside party. The custodial credit risk for investments is the risk that, in the event of failure of the counter-party (e.g. broker-dealer) to a transaction, a government will not be able to recover the value of its investments or collateral securities that are in possession of another party. The Town does not have any policy to limit the exposure to custodial credit risk. The following table shows the custodial credit risk of the Town's cash.

	Book <u>Balance</u>	Bank <u>Balance</u>
FDIC Insured Uninsured, Collateralized by U.S. Government Agencies Securities Held by	\$ 250,000	\$ 250,000
the Pledging Financial Institution's Agent	<u>1,137,407</u>	<u>1,201,807</u>
Total	\$ <u>1,387,407</u>	\$ <u>1,451,807</u>

The difference between the book and the bank balance is due to reconciling items such as deposits in transit and outstanding checks.

#### **Interest Rate Risk**

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. The Town does not have any policy to limit the exposure to interest rate risk. The Town has no investments subject to interest rate risk disclosure requirements.

#### Credit Risk

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. The Town does not have any policy to limit the exposure to credit risk. The Town has no investments subject to credit risk disclosure requirements.

#### **Concentration of Credit Risk**

Concentration of credit risk is the risk that a large percentage of the Town's investments are held within one security. The Town does not have any limitations on the amount that can be invested in any one issuer. The Town has no investments subject to concentration of credit risk.

#### **B.** Interfund Balances and Activity

Interfund balances as of December 31, 2017 are as follows:

<u>Fund</u>	Due from Other Funds	Due to Other Funds
General Fund Non-Major Governmental Funds	\$ 0 <u>27,153</u>	\$27,153 0
Totals	\$ <u>27,153</u>	\$ <u>27,153</u>

Interfund transfers during the year ended December 31, 2017 were as follows:

Transfer From	Transfer To		Amount	Purpose
General Fund	Conservation Commission Fund	\$	3,924	* Transfer Cell Tower Fees Assigned for Conservation Expenses
Administrative Reserve Fund	General Fund		112	* Fund Monument Repairs
Conservation Commission Fund	General Fund		4,407	* Fund Conservation Expenses
General Fund	Reappraisal Fund		15,698	Transfer State Reappraisal Income
General Fund	Fire Department Reserve Fund		70,000	Appropriation
General Fund	Bridge Reserve Fund		20,000	Appropriation
General Fund	Highway Reserve Fund		52,000	Appropriation
General Fund	1st Response Reserve Fund		2,000	Appropriation
General Fund	Parks & Recreation Reserve Fund		3,924	Transfer Cell Tower Fees Assigned for Parks & Recreation Capital
General Fund	Paving Reserve Fund		70,000	Appropriation
General Fund	Conservation Reserve Fund		20,000	Appropriation
Impact Fees Fund	General Fund		27,951	Fund Capital Expenditures
Highway Reserve Fund	General Fund		15,674	Fund Highway Capital Expenditures
Parks & Recreation Reserve Fund	General Fund		10,592	Fund Recreation Capital Expenditures
Paving Reserve Fund	General Fund		70,000	Fund Portion of Paving Expenditures
Conservation Reserve Fund	General Fund	-	139,046	Fund Conservation Capital Expenditures
Total		\$	525,328	-

(13)

# **C. Deferred Inflows of Resources**

Deferred inflows of resources in the Governmental Activities and the General Fund consist of \$12,196 of property taxes paid in advance.

### **D. Fund Balances**

GASB Statement No. 34, as amended by GASB Statement No. 54, requires fund balances reported on the governmental fund balance sheet to be classified using a hierarchy based primarily on the extent to which a government is bound to honor constraints on the specific purposes for which amounts in those funds can be spent.

Governmental fund balances are to be classified as: nonspendable (not in spendable form or legally required to remain intact); restricted (constraints on the use of resources are either externally imposed by creditors, grantors or donors, or imposed by law through enabling legislation); committed (constraints on the use of resources are imposed by formal action of the voters); assigned (reflecting the Selectboard's intended use of the resources); and unassigned.

Special revenue funds are created only to report a revenue source (or sources) that is restricted or committed to a specified purpose, and that the revenue source should constitute a substantial portion of the resources reported in that fund. Special revenue funds cannot be used to accumulate funds that are not restricted or committed. These amounts will have to be reflected in the General Fund.

Amounts constrained to stabilization (rainy-day funds) will be reported as restricted or committed fund balance in the General Fund if they meet the other criteria for those classifications. However, stabilization is regarded as a specified purpose only if the circumstances or conditions that signal the need for stabilization (a) are identified in sufficient detail and (b) are not expected to occur routinely. The Town does not have any stabilization arrangements.

Some governments create stabilization-like arrangements by establishing formal minimum fund balance policies. The Town does not have any minimum fund balance polices.

When expenditures are incurred for purposes for which both restricted and unrestricted amounts are available, it is the Town's policy to first consider restricted amounts to have been spent, followed by committed, assigned, and finally unassigned amounts.

The purpose for each major special revenue fund, including which specific revenues and other resources are authorized to be reported in each, are described in the following section.

The fund balances in the following funds are restricted as follows:

Major Funds

General Fund:

Restricted for Fire Department Memorial Expenses by Donations (Source of Revenue is Donations)

\$\_\_\_\_\_5,400

Impact Fees Fund: Restricted for Capital Improvements by Ordinances (Source of Revenue is Impact Fees)	\$ <u>143,740</u>
Non-Major Funds	
Special Revenue Fund: Restricted for Records Preservation by Statute (Source of Revenue is Restoration Fees)	_34,548
Capital Projects Funds: Restricted for Highway Expenditures by Statute (Source of	
Revenue is Highway Property Taxes) – Designated for Bridge Expenditures Restricted for Highway Expenditures by Statute (Source of	114,086
Revenue is Highway Property Taxes) – Designated for Highway Equipment Expenditures Restricted for Highway Expenditures by Statute (Source of Revenue is Highway Property Taxes) – Designated for	111,617
Revenue is Highway Property Taxes) – Designated for Paving Expenditures	70,301
Total Capital Projects Funds	296,004
Total Non-Major Funds	<u>330,552</u>
Total Restricted Fund Balances	\$ <u>479,692</u>
The fund balances in the following funds are committed as follows:	
<u>Major Funds</u>	
Fire Department Reserve Fund: Committed for Fire Department Capital Expenditures by the Voters	\$ <u>209,983</u>
Non-Major Funds	
Capital Projects Funds: Committed for 1 <sup>st</sup> Response Capital Expenditures by the Voters Committed for Library Capital Expenditures by the Voters Committed for Conservation Capital Expenditures by the Voters	5,375 207 <u>64,706</u>
Total Non-Major Funds	_70,288
Total Committed Fund Balances	\$ <u>280,271</u>

The fund balances in the following funds are assigned as follows:

### Major Funds

General Fund:	
Assigned to Reduce Property Taxes in Fiscal Year 2018	\$250,000
Assigned for Administrative Reserve Fund Expenses	8,590
Assigned for Planning Reserve Fund Expenses	960
Assigned for Conservation Commission Expenses	19,526
Assigned in Excess of Available Fund Balance	(48,685)
Total General Fund	<u>230,391</u>
Reappraisal Fund: Assigned for Reappraisal Expenses	<u>190,035</u>
Non-Major Funds	
Capital Projects Funds:	
Assigned for Parks & Recreation Capital Expenditures	27,153
Total Assigned Fund Balances	\$ <u>447,579</u>

### E. Restricted Net Position

The restricted net position in the Governmental Activities consists of the restricted fund balances of \$479,692.

# **IV. OTHER INFORMATION**

# A. PENSION PLAN

### **Defined Benefit Plan**

### **Plan Description**

The Vermont Municipal Employees' Retirement System (VMERS) is a cost-sharing, multipleemployer defined benefit pension plan that is administered by the State Treasurer and its Board of Trustees. It is designed for municipal and school district employees that work on a regular basis and also includes employees of museums and libraries if at least half of that institution's operating expenses are met by municipal funds. An employee of any employer that becomes affiliated with the system may join at that time or at any time thereafter. Any employee hired subsequent to the effective participation date of their employer who meets the minimum hourly requirements is required to join the system. During the year ended June 30, 2017, the retirement system consisted of 441 participating employers.

The plan was established effective July 1, 1975, and is governed by Title 24, V.S.A. Chapter 125.

The general administration and responsibility for formulating administrative policy and procedures of the retirement system for its members and their beneficiaries is vested in the Board of Trustees consisting of five members. They are the State Treasurer, two employee representatives elected by the membership of the system, and two employer representatives-one elected by the governing bodies of participating employers of the system, and one selected by the Governor from a list of four nominees. The list of four nominees is jointly submitted by the Vermont League of Cities and Towns and the Vermont School Boards Association.

All assets are held in a single trust and are available to pay retirement benefits to all members. Benefits available to each group are based on average final compensation (AFC) and years of creditable service.

### Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources

As of June 30, 2016, the measurement date selected by the State of Vermont, VMERS was funded at 80.95% and had a plan fiduciary net position of \$547,015,114 and a total pension liability of \$675,711,281 resulting in a net position liability of \$128,696,167. As of December 31, 2017, the Town's proportionate share of this was 0.1947% resulting in a net pension liability of \$250,554. The net pension liability was measured as of June 30, 2016, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The Town's proportion of the net pension liability was based on a projection of the Town's long-term share of contributions to the pension plan relative to the projected contributions of all participating municipalities, actuarially determined. As of December 31, 2017, the Town's proportion of 0.1947% was a decrease of 0.0008% from the prior year.

### **Summary of System Provisions**

Membership: Full time employees of participating municipalities. The Town elected coverage under Group C provisions.

Creditable Service: Service as a member plus purchased service.

Average Final Compensation (AFC): Group C – Average annual compensation during the highest three (3) consecutive years.

Service Retirement Allowance:

Eligibility – Group C – Age 55 with five (5) years of service.

Amount – Group C – 2.5% of AFC times service as a Group C member plus percentage earned as a Group A or B member times AFC.

Maximum benefit is 50% of AFC for Group C. The previous amount include the portion of the allowance provided by member contributions.

Vested Retirement Allowance:

Eligibility – Five (5) years of service.

Amount – Allowance beginning at normal retirement age based on AFC and service at termination. The AFC is to be adjusted annually by one-half of the percentage change in the Consumer Price Index, subject to the limits on "Post-Retirement Adjustments".

Disability Retirement Allowance:

Eligibility – Five (5) years of service and disability as determined by Retirement Board.

Amount – Immediate allowance based on AFC and service to date of disability.

Death Benefit:

Eligibility – Death after five (5) years of service.

Amount – For Group C, reduced early retirement allowance under 100% survivor option commencing immediately or, if greater, survivor(s) benefit under disability annuity computed as of date of death.

Optional Benefit and Death after Retirement: For Group C, lifetime allowance or actuarially equivalent 50% or 100% joint and survivor allowance with refund of contribution guarantee.

Refund of Contribution: Upon termination, if the member so elects or if no other benefit is payable, the member's accumulated contributions are refunded.

Post-Retirement Adjustments: Allowance in payment for at least one year increased on each January 1 by one-half of the percentage increase in Consumer Price Index but not more than 3% for Group C.

Member Contributions: Group C – 10.0%.

Employer Contributions: Group C – 7.25%.

Retirement Stipend: \$25 per month payable at the option of the Board of Trustees.

### Significant Actuarial Assumptions and Methods

The actuarial assumptions regarding the incidence of morality, terminations, retirements and disabilities were changed in accordance with the findings of an experience study covering the five-year period ending June 30, 2014.

Interest Rate: 7.95% per annum.

Salary increases: 5% per year.

Deaths: Group C – RP-2000 Tables for Employees and Healthy Annuitants projected 10 years from the valuation date with Scale BB with a 60% Blue collar and 40% White collar adjustment. The post-retirement mortality assumption was chosen to recognize improved longevity experience after the valuation date.

Spouse's Age – Husbands are assumed to be three years older than their wives.

Cost-of-Living Adjustments to Benefits of Terminated Vested and Retired Participants: Assumed to occur at the rate of 1.8% per annum for Group C members.

Actuarial Cost Method: Projected benefit cost method. The unfunded accrued liability is amortized in installments increasing 5% per year.

Asset Valuation Method – Invested assets are reported at fair value.

Note – For funding purposes – A smoothing method is used, under which the value of assets for actuarial purposes equals market value less a five-year phase-in of the differences between actual and assumed investment return. The value of assets for actuarial purposes may not differ from the market value of assets by more than 20%.

Inflation: The separately stated assumptions for investment return, salary increases and cost of living adjustments are consistent with an expected annual inflation rate of 3.00% per year.

Long-term Expected Rate of Return:

The long-term expected rate of return on investments was determined using best-estimate ranges of expected future real rates of return (expected returns, net of investment expense and inflation) developed for each major asset class using an econometric model that forecasts a variety of economic environments and then calculates asset class returns based on functional relationships between the economic variable and the asset classes. These best estimate ranges were combined to produce forecasts of the short, intermediate, and longer term horizons by weighting the expected future nominal rates of return by the target asset allocation percentage. The various time horizons in the forecast are intended to capture more recent economic and capital market conditions as well as other plausible environments that could develop in the future over economic cycles.

Best estimates of arithmetic rates of return for each major asset class included in the target asset allocation as of June 30, 2016 are summarized in the following table:

Asset Class	Long-term Expected <u>Real Rate of Return</u>
Equity	8.54%
Fixed Income	2.36%
Alternatives	8.35%
Multi-strategy	4.90%

Nominal long-term expected rates of return for these asset classes are equal to the sum of the expected long-term real rates and the expected long-term inflation rate of 3.0%.

Discount Rate – The discount rate used to measure the total pension liability was 7.95%. The projection of cash flows used to determine the discount rate assumed that contributions will continue to be made in accordance with the current funding policy. Based on these assumptions, the fiduciary net position was projected to be available to make all projected future benefit payments to current members. The assumed discount rate has been determined in accordance with the method prescribed by GASB 68.

Sensitivity of the Town's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate – The following presents the Town's proportionate share of the net pension liability calculated using the discount rate of 7.95 percent, as well as what the proportionate share would be if it were calculated using a discount rate that is one percent lower (6.95%) or one percent higher (8.95%):

1% Decrease (6.95%)	Discount Rate (7.95%)	<u>1% Increase (8.95%)</u>
\$415,945	\$250,554	\$112,074

### **Additional Information**

Additional information regarding the State of Vermont Municipal Employees' Retirement System, including the details of the Fiduciary Net Position, is available upon request from the State of Vermont.

# **B. PROPERTY TAXES**

The Town is responsible for assessing and collecting its own property taxes as well as education taxes for the State of Vermont. The tax rate is set by the Selectboard based on the voter approved budget, the estimated grand list and the State education property tax liability. Property taxes are due in one installment on October  $15^{th}$ . The penalty rate is eight percent (8%) after the October  $15^{th}$  payment. Interest is charged at one percent (1%) per month for the first three months and one and a half percent (1-1/2%) per month for each month thereafter. The tax rates for 2017 were as follows:

	<u>Residential</u>	Non-Residential
Town Local Agreement Education	0.2750 0.0020 <u>1.3565</u>	$\begin{array}{c} 0.2750 \\ 0.0020 \\ \underline{1.5384} \end{array}$
Total	<u>1.6335</u>	<u>1.8154</u>

# C. RISK MANAGEMENT

The Town is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The Town maintains insurance coverage through the Vermont League of Cities and Towns Property and Casualty Intermunicipal Fund, Inc. covering each of those risks of loss. Management believes such coverage is sufficient to preclude any significant uninsured losses to the Town. Settled claims have not exceeded this coverage in any of the past three fiscal years. The Town must remain a member for a minimum of one year and may withdraw from the Fund after that time by giving sixty days notice. Fund underwriting and ratesetting policies have been established after consultation with actuaries. Fund members are subject to a supplemental assessment in the event of deficiencies. If the assets of the Fund were to be exhausted, members would be responsible for the Fund's liabilities.

The Town is also a member of the Vermont League of Cities and Towns Employment Resource and Benefits Trust. The Trust is a nonprofit corporation formed to provide unemployment coverage and other employment benefits for Vermont municipalities and is owned by the participating members. The agreement does not permit the Trust to make additional assessments to its members. The Town has only elected unemployment coverage with the Trust.

# **D. CONTINGENT LIABILITIES**

The Town participates in a number of federally assisted and state grant programs that are subject to audits by the grantors or their representatives. Accordingly, compliance with applicable grant requirements will be established at some future date. The amount, if any, of expenditures which may be disallowed by the granting agencies cannot be determined at this time, although the Town expects such amounts, if any, to be immaterial.

# E. LONG-TERM DEBT

The Town issues general obligation bonds to provide resources for the acquisition and construction of major capital assets and to refund prior issues. General obligation bonds are direct and pledge the full faith and credit of the Town. New bonds generally are issued as 10 to 30 year bonds.

The Town has other notes payable to finance capital purchases and projects through local banks.

Long-term debt outstanding as of December 31, 2017 was as follows:

Bond Payable, Vermont Municipal Bond Bank, Fire Station, Principal Payments of \$70,000 Payable on December 1 Annua Interest Ranging from 1.033% to 3.4269 Payable on June 1 and December 1 Duc	of lly, %	<u>Additions</u>	<u>Deletions</u>	Ending <u>Balance</u>
Payable on June 1 and December 1, Due December, 2030	\$ 980,000	\$ 0	\$ 70,000	\$ 910,000
Note Payable, Peoples Trust Company, Salt & Sand Shed, Principal and Interest Payments of \$12,019 Payable on November 1 Annually, Interest at 3%, Due November, 2021	t 55,049	0	10,363	44,686
Note Payable, Union Bank, 2017 Tander Truck, Principal and Interest Payments of \$16,817 Payable on November 1 Annually, Interest at 1.35%, Due November, 2020	n 64,800	0	15,674	49,126
Note Payable, Community Bank, N.A., Airpacks, Principal Payments of \$26,000 Plus Interest Payable on November 1 Annually, Interest				
at 1.5%, Due November, 2020	104,000	0	26,000	78,000
Total	\$ <u>1,203,849</u>	\$ <u>0</u>	\$ <u>122,037</u>	\$ <u>1,081,812</u>

Maturities are estimated to be as follows:

Year Ending December 31	Principal	Interest
2018	\$ 122,832	\$ 31,311
2019	123,370	28,665
2020	123,929	25,932
2021	81,681	23,141
2022	70,000	20,631
2023-2027	350,000	70,517
2028-2030	<u>210,000</u>	<u>14,388</u>
Total	\$ <u>1,081,812</u>	\$ <u>214,585</u>

# F. SHORT-TERM DEBT

The short-term debt activity during the year ended December 31, 2017 was as follows:

	U	nning <u>ance</u>	Additions	Deletions	End <u>Bala</u>	U
Tax Anticipation Note, Peoples Trust Company, Interest at 0.85%, Due and Paid November, 2017	\$ <u></u>	0	\$ <u>250,000</u>	\$ <u>250,000</u>	\$	0

# G. SUBSEQUENT EVENTS

The Town obtained a tax anticipation note with Peoples Trust Company on July 5, 2018 for \$250,000. Interest was at 0.85% and was due and paid November, 2018.

On December 26, 2018, the Town approved a loan agreement with Peoples Trust Company for a fire truck in the amount of \$350,000 with an interest rate of 2.35% and a maturity date of December 1, 2023.

	D. I. J.		Variance Favorable/
ach Dagainta	Budget	Actual	(Unfavorable)
ash Receipts: Tax Revenues:			
Current taxes	\$ 1,668,161	\$ 1,684,843	\$ 16,682
Interest: Delinquent Taxes	18,000	15,929	(2,071)
Delinquent Collector Fees	18,000	17,488	(2,071)
Municipal Tax Portion	12,000	14,305	2,305
Education Billing Fee Retained	0	15,386	15,386
Education bining ree Retained	0	15,500	15,560
Total Tax Revenues	1,716,161	1,747,951	31,790
Fees, Licenses, Fines:			
Planning Fees	6,000	3,625	(2,375)
Vault Time	800	609	(191)
Green Mountain Passports	50	88	38
Zoning Fees	14,000	12,552	(1,448)
DMV Registration Fees	400	336	(64)
Recording Fees	45,000	49,705	4,705
Marriage Licenses	200	240	40
Hunting & Fishing Licenses	300	231	(69)
Overweight Permit Fees	800	830	30
Dog Licenses	3,000	4,163	1,163
Driveway Permit Fees	300	175	(125)
Dog Fines	0	105	105
Liquor Licenses	395	395	0
Parks and Recreation Revenues	3,500	3,075	(425)
Total Fees, Licenses, Fines	74,745	76,129	1,384
State of Vermont:			
State Aid to Highways	146,588	146,506	(82)
Traffic Fines	7,000	2,995	(4,005)
Railroad Tax	4,000	4,373	373
Pilot Payment	2,500	2,383	(117)
State & Federal Reimbursements	42,288	40,271	(2,017)
Appraisals	17,706	17,791	85
Equalization Payment	404	2,093	1,689
Total State of Vermont	220,486	216,412	(4,074)
Other Revenue:			
School Reimbursement	90,000	14,500	(75,500)
Miscellaneous Revenue	55,000	4,409	(50,591)
Interest on Investments	100	82	(18)
Records Preservation	4,000	0	(4,000)
Copier Income	7,000	8,259	1,259
Cell Tower Rental	81,396	78,470	(2,926)
Gifts to Town	600	700	100
Library Revenue	1,500	2,213	713
Highway Revenue	2,500	5,525	3,025
Fire Department Memorial Donations	0	400	400
Total Other Revenue	242,096	114,558	(127,538)

		Budget		Actual	(	Variance Favorable/ Unfavorable)
Grants & Capital Revenue:						
Restricted/Reserve Fund Revenue	\$	331,550	\$	239,831	\$	(91,719)
Impact Fee Fund Revenue		43,767		27,951		(15,816)
Administration Grant Revenue		0		1,100		1,100
Highway Grant Revenue		0		84,000		84,000
Library Grant Revenue		0	-	3,845		3,845
Total Grants & Capital Revenue	_	375,317	_	356,727		(18,590)
Total Cash Receipts		2,628,805	_	2,511,777		(117,028)
Cash Disbursements: Grants & Capital Expenditures: Administration, Boards & Commissions:						
Administration, Boards & Commissions. Administration Purchase - Impact Fees		12,000		9,230		2,770
Administration Purchase - Reserve Fund		12,000		9,230		(12)
Conservation Commission - Reserve Expense		132,500		139,046		(6,546)
Conservation Commission - Reserve Expense		17,300		4,407		12,893
Conservation Commission - General Expense		17,500	-	4,407		12,895
Total Administration, Boards & Commissions	_	161,900	_	152,795		9,105
Fire Department:						
Fire Department Purchase - Impact Fees		15,000		13,293		1,707
Fire Department Purchase - Reserve Fund		60,000		0		60,000
Fire Department Grant Expenditures	_	0	-	4,400		(4,400)
Total Fire Department		75,000	_	17,693		57,307
First Response:						
First Response Purchase - Reserve Fund		1,300		0		1,300
First Response Grant Expenditures	_	0	_	191		(191)
Total First Response		1,300	_	191		1,109
Parks & Recreation:						
Parks & Recreation Purchase - Impact Fees		8,425		0		8,425
Parks & Recreation Purchase - Reserve Fund		33,800	_	10,592		23,208
Total Parks & Recreation		42,225	_	10,592		31,633
Library:						
Library Purchase - Impact Fees		2,842		0		2,842
Library Purchase - Reserve Fund		868		0		868
Library Grant Expenditures	_	0	_	3,845		(3,845)
Total Library	_	3,710	_	3,845		(135)

	Budget	Actual	Variance Favorable/ (Unfavorable)
Highway:	Budget	Actual	(Unravorable)
Highway Equipment Purchase - Impact Fees	\$ 5,500	\$ 5,428	\$ 72
Highway Equipment Purchase - Reserve Fund	¢ 5,500 15,682	¢ 5,120 15,674	¢ ,2 8
Highway Grant Expenditures	0	84,500	(84,500)
State Aid Paving Money from Restricted	70,000	70,000	(01,500)
Total Highway	91,182	175,602	(84,420)
Total Grants & Capital Expenditures	375,317	360,718	14,599
General Government:			
SelectBoard:			
Selectboard Salaries	4,050	4,050	0
Administrative Salaries	103,020	91,345	11,675
Fire Warden	200	0	200
Selectboard Expense	500	428	72
Board of Civil Authority	200	400	(200)
Streetlights	3,600	3,223	377
Admin Legal Expenses	100,000	25,972	74,028
Admin Consultant Services	4,000	1,628	2,372
Interest on Loan Payments	32,255	34,091	(1,836)
Property & Casualty Insurance	52,348	66,532	(14,184)
Roadside Flags	750	396	354
General Contingency	5,000	958	4,042
Total Selectboard	305,923	229,023	76,900
Voter Approved Purchases:			
Vermont Municipal Bond Bank	70,000	70,000	0
2011 Municipal Expansion Loan	10,372	10,363	9
Total Voter Approved Purchases	80,372	80,363	9_
Town Clerk:			
Clerk's Office Salaries	45,760	46,130	(370)
Ballot Clerks' Salaries	1,200	670	530
Assistant Clerk Salaries	3,750	3,174	576
Records Supplies	12,000	11,789	211
Election Expenses	2,000	1,786	214
Records Preservation	4,000	0	4,000
Dog Licenses	500	403	97
Clerk's Miscellaneous Expenses	50	50	0
Total Town Clerk	69,260	64,002	5,258
Town Treasurer:			
Treasurer/Tax Collector	22,302	22,209	93
Assistant Treasurer & Tax Collector	250	0	250
Treasurer Miscellaneous Expenses	50	32	18
Total Town Treasurer	22,602	22,241	361

	Budget	Actual	Variance Favorable/ (Unfavorable)
Delinquent Tax Collector:			i
Collector's Fees	\$ 18,000	\$ 17,488	\$ 512
Collector's Miscellaneous Expense	150	0	150
Total Delinquent Tax Collector	18,150	17,488	662
Municipal Office:			
Admin Postage	6,000	4,667	1,333
Admin Office Supplies	3,500	3,327	173
Municipal Office Building Supplies	1,000	732	268
Admin Copier Expenses	3,500	3,540	(40)
Printing And Publishing	3,000	3,364	(364)
Admin Mileage	800	710	90
Municipal Office Utilities	4,500	4,405	95
Municipal Office Phone	2,500	2,375	125
Admin Training	2,500	1,480	1,020
Admin Computer Support	4,000	4,745	(745)
Town Hall Grounds Flowers	250	116	134
Admin Purchase - Current Year	5,800	6,800	(1,000)
Admin Equipment Repair	250	0,000	250
ranni Equipitent Repui			
Total Municipal Office	37,600	36,261	1,339
Buildings & Grounds:			
Building Maintenance - Other	2,000	1,816	184
Cemetery Maintenance	700	511	189
Cemetery Mowing	3,400	2,768	632
Fire Department Building Maintenance	6,000	4,947	1,053
Library Building Maintenance	10,000	11,490	(1,490)
Municipal Grounds Mowing	4,300	4,075	225
Town Hall Building Maintenance	2,000	2,251	(251)
Janitorial Supplies	2,000	1,447	553
sumoru supplies			
Total Buildings & Grounds	30,400	29,305	1,095
Public Safety:			
Constables	500	250	250
Emergency Medical Services	95,405	94,796	609
Law Enforcement	93,331	82,210	11,121
Total Public Safety	189,236	177,256	11,980
Animal Control:			
Animal Control Services	2,000	1,260	740
Animal Control Expenses	800	0	800
Animal Control Mileage	700	401	299
-			
Total Animal Control	3,500	1,661	1,839

	De la co	A. ( 1	Variance Favorable/
Health Officer:	Budget	Actual	(Unfavorable)
Health Officers Salaries	\$ 620	\$ 620	\$ 0
Health Officers Expenses	ф 020 200	ф 020 120	ф 80
Health Officers Mileage	50	0	50
ficatul officers wincage		0	
Total Health Officer	870	740	130
Fire Department:			
Fire Department Salaries	33,500	27,779	5,721
Fire Department Supplies	400	290	110
Fire Department Solid Waste Disposal	360	350	10
Fire Department Utilities	10,000	10,791	(791)
Fire Department Repeater Electric	500	284	216
Fire Department Phone	2,100	2,035	65
Fire Department School/Training	3,500	3,020	480
Fire Prevention	2,000	1,721	279
Dispatching	8,326	8,326	0
Loan Interest Payments	1,436	1,436	0
Fire Department Fuels & Oils	5,000	3,363	1.637
Fire Department Purchase - Current Year	26,000	26,000	0
Fire Department Turn Out Gear	6,500	6,953	(453)
Fire Department Hose	2,500	2,406	94
Fire Department Apparatus	1,000	885	115
Communications Equipment	1,000	990	10
Furniture/Computer Supplies	1,400	1,349	51
Fire Department Equipment Repair	3,500	2,442	1,058
Fire Department Truck/Apparatus Repair	7,000	7,094	(94)
Fire Department Annual Required Testing	7,500	6,974	526
Fire Department Money to Reserve Fund	70,000	70,000	0
Fire Department Awards	1,000	921	79
Fire Department Miscellaneous Expense	0	382	(382)
Total Fire Department	194,522	185,791	8,731
First Response:			
First Response Stipends	5,000	1,550	3,450
First Response Supplies	4,612	4,498	114
First Response School/Training	600	75	525
First Response Equipment Repair	600	461	139
First Response Money to Reserve Fund	2,000	2,000	0
First Response Miscellaneous Expense	100	0	100
Total First Response	12,912	8,584	4,328
Solid Waste Management:	4 000	4.007	(20)
Solid Waste Expenses	4,800	4,836	(36)
Green Up Day Expenditures	300	300	0
Total Solid Waste Management	5,100	5,136	(36)

	Budget	Actual	Η	Variance Favorable/ nfavorable)
Contracted Assessor:				
Assessor Contracted Services	\$ 38,800	\$ 40,852	\$	(2,052)
Lister Training	200	0		200
Assessor Computer Support	1,690	1,675		15
State Appraisal Money to Reserve Fund	 15,623	 15,698		(75)
Total Contracted Assessor	 56,313	 58,225		(1,912)
Auditors:				
Auditors' Salaries	1,900	2,369		(469)
Town Report Expense	4,900	4,056		844
Auditors' Miscellaneous Expense	 100	 16		84
Total Auditors	 6,900	 6,441		459
Town Boards:				
Town Board Salaries	3,000	1,560		1,440
Town Board Secretarial Salaries	250	0		250
Zoning/Planning Salaries	60,257	49,150		11,107
Zoning Board Expenses	100	0		100
Planning Commission Expenses	100	50		50
Town Boards Mileage	400	175		225
Zoning & Planning Legal Expenses	20,000	6,646		13,354
Historical Society	 5,000	 4,959		41
Total Town Boards	 89,107	 62,540		26,567
Regional:				
County Tax	52,076	53,387		(1,311)
NW Regional Planning Commission Dues	4,727	4,727		0
VLCT Dues	6,127	6,127		0
Other Dues	200	215		(15)
Franklin County Industrial Development Corp. Dues	 1,500	 1,500		0
Total Regional	 64,630	 65,956		(1,326)

	Budget	Actual	Variance Favorable/ (Unfavorable)	
Parks And Recreation:	Budger	Tietuur	(emavorable)	
Parks & Recreation Salaries	\$ 7,910	\$ 8,779	\$ (869)	
TNC Public Water System Expenses	1,000	440	560	
Parks & Recreation Printing/Publishing	200	161	39	
Parks & Recreation Supplies	500	563	(63)	
Parks & Recreation Fall Fest	4,400	5,465	(1,065)	
Parks & Recreation Solid Waste Disposal	3,000	969	2,031	
Parks & Recreation Mileage	1,750	1,476	2,031	
Parks & Recreation Utilities	2,000	402	1,598	
Parks & Recreation Building Maintenance	2,300	2,178	122	
Parks & Recreation Contracted Services	2,300	2,178	200	
Parks & Recreation Equipment Fuel & Oils	400	201	199	
Parks & Recreation Equipment Fuer & Ons Parks & Recreation Purchase - Current Year	31,775	0	31,775	
Parks & Recreation Equipment Repair	250	695	(445)	
Parks & Recreation Money to Reserve Fund	4,070	3,924	146	
Parks & Recreation Miscellaneous Expense	4,070	24	76	
Faiks & Recreation Miscenaticous Expense	100	24	70	
Total Parks & Recreation	59,855	25,277	34,578	
Library:				
Library Salaries	55,588	52,120	3,468	
Library Sick Pay	642	380	262	
Library Vacation	1,280	1,130	150	
Library Holiday	1,536	960	576	
Library Social Security	2,713	3,844	(1,131)	
Library Retirement	2,413	2,368	45	
Library Health Insurance	15,461	15,459	2	
Library HRA Funding	0	294	(294)	
Library Dental Insurance	428	413	15	
Library Supplies	2,333	2,386	(53)	
Adult Books	5,203	4,245	958	
Children's Books	3,893	2,848	1,045	
Periodicals	683	569	114	
Audio Visual	2,102	1,158	944	
Young Adult Books	1,015	571	444	
Library Interlibrary Loan	386	420	(34)	
Library Online/Electronic	1,847	1,475	372	
Library Utilities	8,628	9,638	(1,010)	
Library Phone	761	802	(41)	
Library Training/Workshops	660	1,149	(489)	
Library Educational Programs	508	216	292	
Library Purchase - Current Year	441	0	441	
Library Equipment Repair	207	9	198	
Library Miscellaneous Expense	0	<u>17</u>	(17)	
Total Library	108,728	102,471	6,257	

	Budget	Actual	Variance Favorable/ (Unfavorable)		
Benefits:					
Sick Pay	\$ 12,776	\$ 5,598	\$ 7,178		
Vacation Pay	16,699	12,732	3,967		
Bereavement Pay	1,000	1,119	(119)		
Holiday Pay	16,357	13,220	3,137		
Social Security	40,516	38,775	1,741		
Retirement	29,000	29,091	(91)		
Unemployment	1,045	709	336		
Insurance - Health	113,265	117,271	(4,006)		
Insurance - Health Reimbursement Account	7,000	6,926	74		
Insurance - Cobra	350	500	(150)		
Insurance - Dental	3,200	3,063	137		
Uniforms	5,000	5,644	(644)		
Disability & Accidental Death Insurance	4,652	9,304	(4,652)		
Workmen's Compensation	23,544	29,275	(5,731)		
Total Benefits	274,404	273,227	1,177		
Conservation:					
Conservation Purchase - Current Year	3,800	3,804	(4)		
Conservation Money to Reserve Fund	20,000	20,000	0		
Conservation Money to General Fund	4,070	3,924	146		
Total Conservation	27,870	27,728	142		
Total General Government	1,658,254	1,479,716	178,538		
Highway:					
Road Surface Management:					
Highway Regular Labor	104,040	100,468	3,572		
Highway Overtime Labor	21,630	19,958	1,672		
Highway Part-time Mechanic	10,000	2,895	7,105		
Road Marking	500	0	500		
Paving/Blacktop	125,000	127,384	(2,384)		
Processed Aggregate	35,000	31,593	3,407		
Dust Control	8,000	5,330	2,670		
Paving Money to Restricted Fund	70,000	70,000	0		
Total Road Surface Management	374,170	357,628	16,542		
Drainage Maintenance:					
Culverts	8,000	7,356	644		
Erosion Control Materials	3,000	1,815	1,185		
Total Drainage Maintenance	11,000	9,171	1,829		

	Budget	Actual	Variance Favorable/ (Unfavorable)		
Roadside Maintenance:	¢ 5.000	¢ 4.050	¢ 750		
Tree/Brush Removal	\$ 5,000	\$ 4,250	\$ 750		
Road Signs	3,000	7,547	(4,547)		
Total Roadside Maintenance	8,000	11,797	(3,797)		
Winter Maintenance:					
Winter Maintenance Regular Labor	40,000	37,067	2,933		
Winter Maintenance Overtime Labor	28,560	28,514	46		
Winter Sand and Salt	75,000	72,382	2,618		
Winter Parts and Supplies	10,000	10,268	(268)		
	152.570	140.001	5.000		
Total Winter Maintenance	153,560	148,231	5,329		
Bridges:					
Bridge - Culvert Reserve Fund	20,000	20,000	0		
Total Bridges	20,000	20,000	0		
Equipment:					
Equipment Fuel And Oils	40,000	31,427	8,573		
Small Tools and Equipment	2,500	2,487	13		
Equipment Rental	5,000	1,704	3,296		
Highway Parts and Supplies	40,000	41,739	(1,739)		
Loan Interest Payment	0	1,142	(1,142)		
Equipment Money to Reserve Fund	52,000	52,000	0		
Total Equipment	139,500	130,499	9,001		
Road Commissioner:					
Road Commissioner Salary	3,800	3,800	0		
Road Commissioner Permit Salary	400	175	225		
Total Road Commissioner	4,200	3,975	225		
Canada European					
Garage Expense: Building/Grounds Maintenance Supplies	5,000	2,270	2,730		
Garage Utilities	5,000 4,100	4,250	(150)		
Garage Phone					
Garage Phone Garage Miscellaneous Expense	1,425 100	1,464 65	(39) 35		
Garage miscenaneous Expense	100	0.0			
Total Garage Expense	10,625	8,049	2,576		
Total Highway	721,055	689,350	31,705		

	Budget			Actual	Variance Favorable/ (Unfavorable)		
Appropriations:							
Champlain Valley Agency On Aging	\$	1,100	\$	1,100	\$	0	
Franklin County Animal Rescue Society		286		0		286	
Franklin County Home Health		9,030		9,030		0	
Northwest Counseling & Support		2,600		2,600		0	
Franklin County Court Diversion		1,250		1,250		0	
Watershed Association		2,500		2,500		0	
Green Mountain Transit Agency		3,713		3,713		0	
Friends of Northern Lake Champlain		1,200		1,200		0	
Voices Against Violence/Laurie's House		2,500		2,500		0	
Total Appropriations		24,179		23,893		286	
Total Cash Disbursements		2,778,805		2,553,677		225,128	
Excess/(Deficiency) of Cash Receipts							
Over Cash Disbursements	\$	(150,000)		(41,900)	\$	108,100	
Adjustments to Reconcile from the Budgetary Basis of							
Accounting to the Modified Cash Basis of Accounting:							
Administrative Reserve Fund Income				1			
Administrative Reserve Fund Transfers Out				(112)			
Planning Reserve Fund Income				1			
Conservation Fund Income				2			
Conservation Commission Fund Transfers In				3,924			
Conservation Commission Fund Transfers Out				(4,407)			
Net Change in Fund Balance				(42,491)			
Fund Balance - January 1, 2017, As Restated/Reclassified			_	278,282			
Fund Balance - December 31, 2017			\$	235,791			

The reconciling items are due to combining three (3) funds, the Administrative Reserve Fund, the Planning Reserve Fund and the Conservation Commission Fund with the General Fund in order to comply with GASB Statement No. 54.

# TOWN OF GEORGIA, VERMONT COMBINING SCHEDULE OF MODIFIED CASH BASIS ASSETS, LIABILITIES AND FUND BALANCES NON-MAJOR GOVERNMENTAL FUNDS DECEMBER 31, 2017

<u>ASSETS</u>	]	Special Revenue Fund Records Preservation Fund		Capital Projects Funds	Total		
Cash	\$	34,548	\$	366,292	\$	400,840	
Due from Other Funds	_	0		27,153		27,153	
Total Assets	\$_	34,548	\$	393,445	\$	427,993	
LIABILITIES AND FUND BAL	ANCI	ES					
Liabilities:	\$	0	\$	0	\$	0	
Fund Balances:							
Restricted		34,548		296,004		330,552	
Committed		0		70,288		70,288	
Assigned	_	0		27,153		27,153	
Total Fund Balances		34,548		393,445		427,993	
Total Liabilities and							
Fund Balances	\$_	34,548	\$	393,445	\$_	427,993	

# TOWN OF GEORGIA, VERMONT COMBINING SCHEDULE OF CASH RECEIPTS, CASH DISBURSEMENTS AND CHANGES IN MODIFIED CASH BASIS FUND BALANCES NON-MAJOR GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2017

	Special Revenue Fund Records Preservation Fund		Pr	apital ojects Junds	Total		
Cash Receipts:			T unus		1000		
Investment Income	\$5		\$	42	\$	47	
Total Cash Receipts		5		42		47	
Cash Disbursements:		0		0		0	
Excess of Cash Receipts							
Over Cash Disbursements	5_		42		47		
Other Financing Sources/(Uses):		0	1				
Transfers In Transfers Out		0 0		167,924 235,312)		167,924 235,312)	
Tuisiers out		0	(2	233,312)	(	233,312)	
Total Other Financing							
Sources/(Uses)		0		(67,388)		(67,388)	
Net Change in Fund Balances		5		(67,346)		(67,341)	
Fund Balances - January 1, 2017		34,543		460,791	2	495,334	
Fund Balances - December 31, 2017	\$	34,548	\$	393,445	\$	427,993	

#### TOWN OF GEORGIA, VERMONT COMBINING SCHEDULE OF MODIFIED CASH BASIS ASSETS, LIABILITIES AND FUND BALANCES NON-MAJOR CAPITAL PROJECTS FUNDS DECEMBER 31, 2017

				Parks &				
	Bridge	Highway	1st Response	Recreation	Paving	Library	Conservation	
	Reserve	Reserve	Reserve	Reserve	Reserve	Reserve	Reserve	
	Fund	Fund	Fund	Fund	Fund	Fund	Fund	Total
ASSETS								
Cash	\$ 114,086	\$ 111,617	\$ 5,375	\$ 0	\$ 70,301	\$ 207	\$ 64,706	\$ 366,292
Due from Other Funds	0	0	0	27,153	0	0	0	27,153
Total Assets	\$ 114,086	\$ 111,617	\$5,375	\$ 27,153	\$ 70,301	\$207	\$ 64,706	\$ 393,445
LIABILITIES AND FUN	D BALANCES							
Liabilities:	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
Fund Balances:								
Restricted	114,086	111,617	0	0	70,301	0	0	296,004
Committed	0	0	5,375	0	0	207	64,706	70,288
Assigned	0	0	0	27,153	0	0	0_	27,153
Total Fund Balances	114,086	111,617	5,375	27,153	70,301	207	64,706	393,445
Total Liabilities and Fund Balances	\$	\$ <u>111,617</u>	\$5,375	\$ 27,153	\$ 70,301	\$	\$ 64,706	\$ <u>393,445</u>

#### TOWN OF GEORGIA, VERMONT COMBINING SCHEDULE OF CASH RECEIPTS, CASH DISBURSEMENTS AND CHANGES IN MODIFIED CASH BASIS FUND BALANCES NON-MAJOR CAPITAL PROJECTS FUNDS FOR THE YEAR ENDED DECEMBER 31, 2017

	Bridge Reserve Fund	Highway Reserve Fund	1st Response Reserve Fund	Parks & Recreation Reserve Fund	Paving Reserve Fund	Library Reserve Fund	Conservation Reserve Fund	Total
Cash Receipts: Investment Income	\$ 15	\$ 14	\$ 0	\$ 0	\$ 2	\$ 0	\$ 11	\$ 42
	¢ <u>10</u>	φ	ф <u> </u>	¢	•	¢	φ	•
Total Cash Receipts	15	14	0	0	2	0	11	42
Cash Disbursements:	0	0_	0_	0_	0	0_	0	0
Excess of Cash Receipts Over Cash Disbursements	15	14	0	0	2	0	11	42
Other Financing Sources/(Uses): Transfers In Transfers Out	20,000 0	52,000 (15,674)	2,000	3,924 (10,592)	70,000 (70,000)	0 0	20,000 (139,046)	167,924 (235,312)
Total Other Financing Sources/(Uses)	20,000	36,326	2,000	(6,668)	0	0	(119,046)	(67,388)
Net Change in Fund Balances	20,015	36,340	2,000	(6,668)	2	0	(119,035)	(67,346)
Fund Balances - January 1, 2017	94,071	75,277	3,375	33,821	70,299	207	183,741	460,791
Fund Balances - December 31, 2017	\$114,086	\$	\$5,375	\$	\$	\$207	\$ 64,706	\$393,445

CERTIFIED PUBLIC ACCOUNTANTS

77 Barre Street P.O. Box 947 Montpelier, VT 05601 802/223-2352 www.sullivanpowers.com Fred Duplessis, CPA Richard J. Brigham, CPA Chad A. Hewitt, CPA Wendy C. Gilwee, CPA <u>VT Lic. #92-000180</u>

## Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with "Government Auditing Standards"

Board of Selectmen Town of Georgia, Vermont 47 Town Common Road North St. Albans, Vermont 05478

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in "Government Auditing Standards" issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund and the aggregate remaining fund information of the Town of Georgia, Vermont as of and for the year ended December 31, 2017 and the related notes to the financial statements, which collectively comprise the Town of Georgia, Vermont's basic financial statements and have issued our report thereon dated March 19, 2019.

# Internal Control Over Financial Reporting

In planning and performing the audit, we considered the Town of Georgia, Vermont's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Town of Georgia, Vermont's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Town of Georgia, Vermont's internal control over financial reporting.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. In addition, because of inherent limitations in internal control, including the possibility of management override of controls, misstatements due to error or fraud may occur and not be detected by such controls. However, as described in the accompanying Schedule of Findings and Deficiencies in Internal Control, we identified certain deficiencies that we consider to be material weaknesses.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the Town of Georgia, Vermont's financial statements will not be prevented, or detected and corrected on a timely basis. We consider the deficiencies described in the accompanying Schedule of Findings and Deficiencies in Internal Control as Items 2017-01 through 2017-03 to be material weaknesses.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Town of Georgia, Vermont's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under "Government Auditing Standards".

We also noted certain other matters that we reported to the management of the Town of Georgia, Vermont in a separate letter dated March 19, 2019.

#### Town of Georgia, Vermont's Response to Deficiencies in Internal Control

The Town of Georgia, Vermont's responses to the deficiencies in internal control identified in our audit an included with the accompanying Schedule of Findings and Deficiencies in Internal Control. The Town of Georgia, Vermont's responses were not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on them.

#### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Town of Georgia, Vermont's internal control or on compliance. This report is an integral part of an audit performing in accordance with "Government Auditing Standards" in considering the Town of Georgia, Vermont's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

March 19, 2019 Montpelier, Vermont VT Lic. #92-000180

Sullivan, Powers & Company

# TOWN OF GEORGIA, VERMONT SCHEDULE OF FINDINGS AND DEFICIENCIES IN INTERNAL CONTROL DECEMBER 31, 2017

Deficiencies in Internal Control:

Material Weaknesses:

2017-1 Basis of Accounting

Criteria:

Internal controls should be in place to ensure that the Town's accounting records and resulting financial statements are in conformity with the modified cash basis of accounting.

## Condition:

The Town has elected to utilize the modified cash basis of accounting. The modified cash basis of accounting generally recognizes revenue when received not when earned and expenses when paid not when incurred. The Town recorded prepaid expenses and deposits in transit in the current year when the revenue was received in the following year both of which are not in conformity with the modified cash basis of accounting.

Cause:

Unknown.

Effect:

The Town's General Fund fund balance was overstated.

# Recommendation:

We recommend that the Town implement controls to ensure that their accounting records and resulting financial statements are in conformity with the modified cash basis of accounting.

### 2017-2 Due to School District

### Criteria:

Internal controls should be in place to provide a review of the calculation of the amount due to the School District for education taxes at year-end.

### Condition:

The amount due to the School District recorded at year-end for education taxes was overstated.

# TOWN OF GEORGIA, VERMONT SCHEDULE OF FINDINGS AND DEFICIENCIES IN INTERNAL CONTROL DECEMBER 31, 2017

Cause:

Unknown.

Effect:

The Town's General Fund fund balance was understated.

# Recommendation:

We recommend that the Town implement controls to verify the calculation of the amount due to the School District at year-end.

# 2017-3 Fund Balance Entries

Criteria:

Internal controls should be in place to ensure that all cash receipts and disbursements are recorded correctly. Separate revenue and expense accounts should be utilized to record the Town's cash receipts and disbursements. Fund balances should only be posted to in the event of a correction of an error or change in accounting principle.

# Condition:

The Town posted current year activity to fund balance rather than to separate revenue and expense accounts.

Cause:

Unknown.

# Effect:

Adjustments were required to correct the fund balance, cash receipts and cash disbursements.

# Recommendation:

We recommend that the Town implement controls to ensure that all cash receipts and cash disbursements are recorded correctly.



# **Town of Georgia**

47 Town Common Road No. • Georgia, VT 05478 • Phone: 802-524-9794 • Fax: 802-524-3543 • Email: townclerk@townofgeorgia.com

March 19, 2019

Sullivan, Powers & Company PO Box 947 Montpelier, VT 05602

Dear Mr. Plummer,

As of result of the audit that was performed by Sullivan, Powers & Company, The Town of Georgia has received the schedule of internal control and other recommendations and we will take all issues into consideration.

It has been a pleasure to work with you and your staff.

Please let me know if there is anything further needed.

Regards,

Amper N. Jaker

Amber N. Baker Town Treasurer